

## SUMMONS

To the Members of the County Council

**You are hereby summoned to attend the County Council Annual General Meeting to be held at The Castle, Winchester at 10.15 am on Thursday, 18th May, 2023 to consider and resolve upon the business set out in the Agenda below.**

**Please note that at 10.00am Members are invited to some time for reflection and prayer prior to the start of the County Council Meeting at 10.15am.**

Enquiries to: Debbie Vaughan, Head of Democratic and Member Services:  
[members.services@hants.gov.uk](mailto:members.services@hants.gov.uk)

This agenda can be provided on request in large print or Braille or on disk. This meeting will be recorded and broadcast live on the County Council's website. The meeting may also be recorded and broadcast by the press and members of the public. Filming or recording is only permitted in the meeting room whilst the meeting is taking place so must stop when the meeting is either adjourned or closed. Filming is not permitted elsewhere in the building at any time. Please see the Filming Protocol available on the County Council's website.

## AGENDA

### **Outgoing Chairman's Statement**

Prior to the commencement of the formal business set out in the Agenda below, there will be a short address by the Outgoing Chairman of the Council.

### **1. APOLOGIES FOR ABSENCE**

To receive any apologies for absence.

### **2. DECLARATIONS OF INTEREST**

All Members who believe they have a Disclosable Pecuniary Interest in any matter to be considered at the meeting must declare that interest and, having regard to Part 3 Paragraph 1.5 of the County Council's Members' Code of Conduct, leave the meeting while the matter is discussed, save for exercising any right to speak in accordance with Paragraph 1.6 of the Code. Furthermore all Members with a Personal Interest in a matter being considered at the meeting should consider, having regard to Part 5, Paragraph 4 of the Code, whether such interest should be declared, and having regard to Part 5, Paragraph 5 of the

Code, consider whether it is appropriate to leave the meeting while the matter is discussed, save for exercising any right to speak in accordance with the Code.

3. **ELECTION OF CHAIRMAN**

In accordance with Standing Order 6.1, to elect a Chairman of the County Council to hold office until the next Annual General Meeting of the Council in 2024.

The Outgoing Chairman to request the Chief Executive, as the Proper Officer, to call for nominations which are to be seconded, with all propositions being put to the vote. The new Chairman to take the Chair.

4. **APPOINTMENT OF VICE-CHAIRMAN**

In accordance with Standing Order 6.1, to appoint a Vice-Chairman of the County Council to hold office until the next Annual General Meeting of the Council in 2024.

The Incoming Chairman will call for nominations which are to be seconded, with all propositions being put to the vote.

5. **INCOMING CHAIRMAN'S ANNOUNCEMENTS**

To receive any announcements the Incoming Chairman may wish to make.

6. **MINUTES** (Pages 5 - 16)

To confirm the Minutes of the meeting held on 23 February 2023.

7. **DEPUTATIONS**

To receive any deputations notified under Standing Order 12.

8. **LEADER'S REPORT**

To receive the report of the Leader.

9. **QUESTIONS UNDER STANDING ORDER 16.1.1**

To deal with questions pursuant to Standing Order 16.1.1. Where a member has submitted more than one question, their second and subsequent questions will not be answered until all members' first questions have been dealt with.

## **Part I: Matters for Decision**

### **10. CONSTITUTIONAL CHANGES (Pages 17 - 42)**

To consider a report of Cabinet seeking an endorsement of a reorganisation of the County Council's Select Committees and Advisory Panels.

### **11. PROPORTIONALITY AND APPOINTMENTS (TO FOLLOW)**

To consider a report of the Chief Executive as follows:

#### **a) Proportionality**

In accordance with Part 1 of the Local Government Act 1989 (the proportionality rules), to review the allocation of seats on County Council Committees and Panels, and other proportionate bodies the County Council is represented on.

#### **b) Appointment to County Council Committees and Panels**

In accordance with Standing Order 6.2, to appoint a Chairman and Vice-Chairman for every Committee and Panel of the County Council.

#### **c) Appointment of Members to Hampshire & Isle of Wight Fire and Rescue Authority**

In accordance with Standing Order 26 to appoint the full quota of County Council Members to the Hampshire & Isle of Wight Fire and Rescue Authority.

#### **d) General Appointments**

To make any Member appointments or alterations as required to the membership of committees and standing panels of the County Council, to statutory joint committees, to other proportional bodies the County Council is represented on, or to any other bodies which are not subject to proportionality rules.

### **12. NOTICES OF MOTION**

To consider Notices of Motion submitted in accordance with Standing Order 18.1.

#### **a) Motion 12(a) (Pages 43 - 44)**

- b) Motion 12(b) (Pages 45 - 46)

**Part II: Matters for Information**

**13. HAMPSHIRE AND ISLE OF WIGHT FIRE AND RESCUE AUTHORITY**

- a) HIWFRA Questions

To deal with any questions which have been submitted pursuant to Standing Order 16.3 concerning the discharge of the Hampshire and Isle of Wight Fire and Rescue Authority's functions.

- b) HIWFRA Report

There is no report of the Authority on this occasion.

**14. CONSTITUTIONAL ARRANGEMENTS - APPOINTMENTS TO THE HEALTH AND WELLBEING BOARD** (Pages 47 - 48)

To receive a report from the Chairman of the Health and Wellbeing Board for Hampshire notifying the Council of appointments made to the Board under delegated authority.

**15. EXECUTIVE AND COMMITTEE REPORTS**

To receive for information the reports of the following:

- a) Executive Lead Member for Children's Services (Pages 49 - 50)

To receive a report of the Executive Lead Member for Children's Services.

- b) Executive Member for Education (Pages 51 - 52)

To receive a report of the Executive Member for Education.

**Carolyn Williamson FCPFA  
Chief Executive  
The Castle  
Winchester**

**Wednesday 10 May 2023**

# Agenda Item 6

AT A MEETING of the County Council of HAMPSHIRE COUNTY COUNCIL held  
at the castle, Winchester on Thursday, 23rd February, 2023

Chairman:

\* Councillor Marge Harvey

Vice-Chairman:

Councillor Patricia Stallard

- \* Councillor Patricia Stallard
- \* Councillor Nick Adams-King
- \* Councillor Prad Bains
- \* Councillor Lulu Bowerman
- \* Councillor Jackie Branson
- Councillor Ann Briggs
- \* Councillor Steven Broomfield
- \* Councillor Pamela Bryant
- Councillor Graham Burgess
- \* Councillor Fran Carpenter
- \* Councillor Roz Chadd
- \* Councillor Peter Chegwyn
- \* Councillor Adrian Collett
- \* Councillor Mark Cooper
- \* Councillor Rod Cooper
- \* Councillor Tonia Craig
- \* Councillor Alex Crawford
- \* Councillor Debbie Curnow-Ford
- \* Councillor Tim Davies
- \* Councillor Christopher Donnelly
- \* Councillor Alan Dowden
- Councillor David Drew
- \* Councillor Barry Dunning
- \* Councillor Liz Fairhurst
- \* Councillor Michael Ford
- \* Councillor Steve Forster
- \* Councillor Jonathan Glen
- \* Councillor Tim Groves
- Councillor David Harrison
- \* Councillor Pal Hayre
- \* Councillor Juliet Henderson
- \* Councillor Edward Heron
- \* Councillor Dominic Hiscock
- \* Councillor Keith House
- \* Councillor Zoe Huggins
- \* Councillor Gary Hughes
- \* Councillor Rob Humby
- Councillor Wayne Irish
- \* Councillor Adam Jackman
- \* Councillor Gavin James
- \* Councillor Andrew Joy
- \* Councillor Mark Kemp-Gee
- Councillor Melville Kendal
- \* Councillor Rupert Kyrle
- \* Councillor Peter Latham
- Councillor Hugh Lumby
- \* Councillor Keith Mans
- \* Councillor Alexis McEvoy
- \* Councillor Lesley Meenaghan
- \* Councillor Derek Mellor
- Councillor Rob Mocatta
- \* Councillor Arun Mummalaneni
- \* Councillor Kirsty North
- \* Councillor Phil North
- \* Councillor Russell Oppenheimer
- \* Councillor Sarah Pankhurst
- Councillor Tanya Park
- \* Councillor Stephen Parker
- \* Councillor Louise Parker-Jones
- \* Councillor Neville Penman
- \* Councillor Stephen Philpott
- \* Councillor Jackie Porter
- \* Councillor Roger Price
- \* Councillor Lance Quantrill
- \* Councillor Stephen Reid
- \* Councillor Elaine Still
- \* Councillor Kim Taylor
- \* Councillor Tom Thacker
- \* Councillor Michael Thierry
- \* Councillor Martin Tod
- \* Councillor Andy Tree
- Councillor Jacky Tustain
- \* Councillor Rhydian Vaughan MBE
- \* Councillor Malcolm Wade
- \* Councillor Jan Warwick
- \* Councillor Bill Withers Lt Col (Retd)
- Councillor Seán Woodward

\*Present

Honorary Aldermen Keith Chapman, Andrew Gibson, Robin McIntosh and Michael Woodhall were also in attendance.

126. **APOLOGIES FOR ABSENCE**

Apologies were received from Councillors Ann Briggs, Graham Burgess, David Drew, David Harrison, Wayne Irish, Melville Kendal, Hugh Lumby, Rob Mocatta, Tanya Park and Jacky Tustain, and from Honorary Aldermen Patricia Banks, Criss Connor and Marilyn Tucker.

127. **DECLARATIONS OF INTEREST**

Members were mindful that where they believed they had a Disclosable Pecuniary Interest in any matter considered at the meeting they must declare that interest at the time of the relevant debate and, having regard to the circumstances described in Part 3, Paragraph 1.5 of the County Council's Members' Code of Conduct, leave the meeting while the matter was discussed, save for exercising any right to speak in accordance with Paragraph 1.6 of the Code. Furthermore Members were mindful that where they believed they had a Non-Pecuniary interest in a matter being considered at the meeting they considered whether such interest should be declared, and having regard to Part 5, Paragraph 5 of the Code, considered whether it was appropriate to leave the meeting whilst the matter was discussed, save for exercising any right to speak in accordance with the Code.

The Chairman reminded Members that a general dispensation was in place that enables Members to participate in and vote on County Council business relating to the setting of Council Tax and Precepts.

128. **MINUTES**

The Minutes of the County Council Meeting held on 24 November 2022 were confirmed as a correct record and signed by the Chairman.

129. **DEPUTATIONS**

There were no deputations.

130. **CHAIRMAN'S ANNOUNCEMENTS**

The Chairman opened her announcements by highlighting a number of awards and accolades the County Council had received:

- Clare Hobbs, Manager of Wessex Dance Academy has been awarded a British Empire Medal for services to young people in the County.
- Apprenticeship/Diploma successes in Adults' Health and Care Directorate - Chelsie Grey, Sarah Baines, Nichola Stott Nash, Tess Kirby, Tiffany Jones, Samantha Goodall, Natalie Oldfield, Laur (Albertino) Tincu and Georgina Flint.

The Chairman reminded Members about her Chairman's Concert on Friday 28 April in the Great Hall, Winchester for an evening of music from the talented musicians at Hampshire Music Service.

It was with much sadness that the Chairman reported the passing of Honorary Aldermen Patricia Devereux, Peter Kent Mason, Alan Rice and former County Councillor Ray Bolton.

Patricia Devereux represented the Farnborough South division from 1997 to 2009; Peter Kent Mason represented the Bishops Waltham division from 2001 to 2013; Alan Rice represented Milford, Hordle from 1973 and later New Milton North Division until 2017 and Ray Bolton represented the Emsworth and St Faiths division from 2009 to 2021.

The Leader and Councillors Bowerman, Branson, Carpenter, Chegwyn, Collet, Dowden, Glen, Hayre, House, Hughes, McEvoy, Kirsty North, Porter and Tod paid tribute and the Council observed a moment's silence as a mark of respect.

### 131. **LEADER'S REPORT**

The Leader opened his report by expressing his deepest sympathies and condolences to all those affected by the devastating earthquakes that had recently struck Turkey and Syria. Several leading charities had launched appeals and anyone wishing to donate should visit the Disasters Emergency Committee's website – [www.dec.org.uk](http://www.dec.org.uk).

The Leader also reported that Friday 24 February marked the first anniversary of Russia's invasion of Ukraine. The County Council will fly the Ukrainian flag outside the Great Hall on that day and take part in the national moment of silence at 11am as a mark of respect and to pay tribute to the courage of the Ukrainian people.

Over 3,000 Ukrainians (over 1,400 families) had been welcomed in Hampshire through the Homes for Ukraine Scheme. The County Council, in partnership with Hampshire district and borough councils and community partners provide a wide range of services and support and the Leader thanked County Council officers, especially those in the Children's Services Directorate, who have worked tirelessly over the last 11 months to help Ukrainian families settle in the county and rebuild their lives. The Leader also expressed his thanks to the 1,900 hosts for their compassion and generosity. The government had announced that thank you payments for Homes for Ukraine hosts across the UK will increase from £350 to £500 per month from April if their guest/s have been resident in the UK for more than 12 months, however the County Council will increase the thank you payments to £500 per month regardless of how long their guests have been in the UK.

The Leader thanked all officers for the help and support extended to residents and local communities by keeping services going during recent bad weather conditions, which had created a perfect storm of localised flooding, freezing surfaces and a significant increase in potholes. The Leader extended a special thank you to the frontline Highways Teams who had worked around the clock and often unpleasant circumstances to keep the road network safe.

The Leader referred to recent media and social media interest questioning bonus payments made to County Council staff. For absolute clarity, the Leader confirmed that special recognition payments were only made to staff members for exceptional achievement and high performance in their role, often going above and beyond to support the needs of residents. By way of context, the Leader commented that Hampshire County Council is the third largest shire authority in the country and its staff were responsible for delivering a huge number of important local services to Hampshire's 1.4 million residents, including to growing numbers of the most vulnerable adults and children in Hampshire's communities. The total cost of in-year and end-of-year special recognition payments for 2022 equated to only 0.19% of the pay bill, with 11.09% of staff being recognised and rewarded. The efforts of all the County Council's dedicated staff were greatly valued and where they had proved to be outstanding in a given year, the County Council has the flexibility and capacity to be able to award an additional, one-off payment in recognition, which demonstrated one of the ways the County Council seeks to retain talented and experienced employees.

The Leader reported on a letter of engagement from the Levelling Up Minister, Dehenna Davison, to upper tier and unitary councils across the wider Hampshire area to discuss a potential County Deal as part of the next wave of the national programme. Meetings were taking place. The Leader and Deputy Leader had sent letters to all Hampshire MPs and undertook discussions with several of them last month.

Finally the Leader conveyed his warmest wishes to Their Majesties the King and Queen Consort ahead of the Coronation of the King on Saturday 6 May 2023. The Leader was pleased to confirm that the new round of Members Devolved Budget would open earlier this year in order to support local Coronation events. He also recommended anyone who is considering holding a local event or street party to check their district or borough council's website as soon as possible in case a road closure or other application might be required.

**132. QUESTIONS UNDER STANDING ORDER 16.1.1**

Executive Members responded to questions submitted, as published, in accordance with Standing Order 16.1.1.

**133. CONSTITUTIONAL UPDATE**

The Council considered the report of Cabinet regarding a proposed change to Standing Order 13 and changes to the terms of reference for the Health and Wellbeing Board.

In presenting the report the Leader highlighted the change to Standing Order 13 was to enable Chief Officers to answer technical questions on reports to full Council on matters which fall within their respective areas of responsibility, which should the recommendations be approved, would take effect immediately. The Standing Order has also been amended to reflect current practice as set out in Appendix 1 to the report for which a revised version had been published as a supplementary document."



The report also sought approval to a change to the Terms of Reference for the Health and Wellbeing Board, namely: to receive updates and reports from the Hampshire Health and Social Care Place Board and that the Health and Wellbeing Board contributes to the Integrated Care Partnership Strategy for both Hampshire and Isle of Wight Integrated Care Board and that of Frimley Integrated Care Board.”

During the course of a short debate, the Leader confirmed that the proposed change to Standing Order 13 would not apply to his Leader’s Report that was a standard item on the agenda for full Council Meetings.

RESOLVED:

That the County Council:

- a) Agree an amendment to Standing Order 13 as set out at Appendix 1 (as revised) to the Cabinet report.
- b) Agree the revised Terms of Reference of the Health and Wellbeing Board as referred to at the recommendation at Paragraph 4 of the Cabinet report.

#### 134. **APPOINTMENTS**

The Council considered the report of the Chief Executive as presented by the Leader of the Council.

RESOLVED:

That the County Council approve the appointments set out in the report.

#### 135. **REVENUE BUDGET AND PRECEPT 2023/24 AND CAPITAL PROGRAMME 2023/24 - 2025/26**

The Council considered the Revenue Budget and Precept for 2023/24 and the Capital Programme for the period 2023/24 to 2025/26.

In presenting the report the Leader opened by stating that the system of local government finance was broken, resulting in the County Council having to contend not only with cuts to government grants since 2010 but also having had to deal with largely unfunded social care pressures. This position had been exacerbated over the past year with post covid demand pressures across children’s and adult services, hyper-inflation and workforce pressures across many of the County Council’s key services. This had led to an unprecedented increase in Directorate cash limits over those set for 2022/23 - a total increase of nearly £300m in a single year.

A council tax increase of 4.99% was being recommended which was below the rate of inflation. However, the Leader commented that he did not underestimate the impact this would have on household finances but there really was no choice against the pressures faced, now and in the future.

The Leader highlighted that the County Council could not continue to make savings to meet the growth in demand for social care services and he would therefore continue to lobby the government and Hampshire MPs very strongly in the lead up to the next Spending Review, which might be the last chance to address the fundamental flaws in a broken local government finance system.

Despite the difficult circumstances faced, the Leader highlighted that the County Council would continue to have one of the lowest county council, council taxes in the country. Services had been transformed over the last decade and over £0.6 billion pounds had been saved. The County Council continues to provide some of the best services in the country, as judged by residents and government inspectors. The capital programme totalling £1.2 billion was creating investment, jobs and infrastructure to help grow the local economy. Furthermore, the Leader reported that an ambitious and forward-looking prospectus for a county deal had been produced and as referred to in his earlier Leader's report, the County Council was now working with the Government and partners on a potential deal for the pan-Hampshire area.

Looking to the future, the Leader was optimistic that the position could be turned round. With strong political leadership and the newly restructured Corporate Management Team, he expressed confidence that the County Council would get through this and maintain Hampshire as a place to be proud of.

The Leader commended the budget to Members and moved the recommendations.

The Opposition Group Leaders responded to the proposals and all recognised the challenges that the County Council faced and the unenviable task it was to prepare this budget in such difficult circumstances. The Opposition Group Leaders took the opportunity to thank the Chief Financial Officer and his staff for the work they had done in what must have been a near impossible task.

Although recognising the difficulties the County Council faced, Opposition Group Leaders expressed concern about the cost of living crisis and the impact on the daily lives of residents of the loss of many discretionary services. Retention of staff, budgetary pressures affecting social care, people's mental health, rationalising tiers of local government and the effects of Brexit were also commented on. The continued lobbying of the Government for a fair funding settlement going forward was welcomed. No amendments were proposed.

During the course of general debate views in support of, or raising concern, about the proposals were expressed. It was recognised that the proposals represented a balanced budget which the County Council had a duty to do. The challenges faced by the County Council were a common thread throughout the debate and there was support for the action taken by the Leader in sending a joint letter with the Leader of Kent County Council clearly setting out their Council's financial position. Nonetheless concerns about the loss of discretionary services such as youth services were raised. The importance of continuing to work together with partners and communities was highlighted as was having a focus on income streams and making more of the County Council's assets. The County Council's prudent use of its reserves to provide flexibility was also commented on.

In responding to the debate, the Leader thanked all Members for their views, which he had made note of and in particular, the pressure households were under was recognised. However, the County Council's record of strong financial management and the flexible use of its reserves put the County Council in a better position now than many other Councils. Despite the many challenges the County Council faced, the Leader's outlook remained positive and he reminded Members of the excellent work carried out across the County Council's many services.

The recommendations were put to the vote in accordance with Standing Order 22.2, the outcome of which was recorded as follows:

FOR (47):

Councillors: Nick Adams-King, Lulu Bowerman, Jackie Branson, Steven Broomfield, Pamela Bryant, Fran Carpenter, Roz Chadd, Rod Cooper, Debbie Curnow-Ford, Tim Davies, Christopher Donnelly, Barry Dunning, Liz Fairhurst, Michael Ford, Steve Forster, Jonathan Glen, Pal Hayre, Juliet Henderson, Edward Heron, Zoe Huggins, Gary Hughes, Rob Humby, Adam Jackman, Andrew Joy, Peter Latham, Mark Kemp-Gee, Keith Mans, Alexis McEvoy, Lesley Meenaghan, Derek Mellor, Arun Mummalaneni, Kirsty North, Phil North, Russell Oppenheimer, Sarah Pankhurst, Stephen Parker, Neville Penman, Stephen Philpott, Lance Quantrill, Stephen Reid, Patricia Stallard, Elaine Still, Tom Thacker, Michael Thierry, Rhydian Vaughan, Jan Warwick and Bill Withers.

AGAINST (12):

Councillors Prad Bains, Peter Chegwyn, Adrian Collett, Mark Cooper, Tim Groves, Dominic Hiscock, Gavin James, Louise Parker-Jones, Jackie Porter, Roger Price, Martin Tod and Malcolm Wade.

ABSTAIN (5):

Councillors Alex Crawford, Alan Dowden, Marge Harvey, Kim Taylor and Andy Tree.

RESOLVED:

#### **A. Revenue Budget and Precept 2023/24**

That the County Council approve:

- a) The Revenue budget for 2023/24 as set out in Annex 1 of this Part I report.
- b) That the **council tax requirement** for the County Council for the year beginning 1 April 2023, be £781,761,571.99.
- c) That the County Council's band D council tax for the year beginning 1 April 2023 be £1,460.25, an increase of 4.99%, of which 2% is specifically for adults' social care.

- d) That the County Council's council tax for the year beginning 1 April 2023 for properties in each tax band be:

	£
Band A	973.50
Band B	1,135.75
Band C	1,298.00
Band D	1,460.25
Band E	1,784.75
Band F	2,109.25
Band G	2,433.75
Band H	2,920.50

- e) That precepts be issued totalling £781,761,571.99 on the billing authorities in Hampshire, requiring the payment in such instalments and on such date set by them previously notified to the County Council, in proportion to the tax base of each billing authority's area as determined by them and as set out below:

<b>Local Authority</b>	<b>Tax base</b>	<b>Council Tax Precept (HCC share)</b>
Basingstoke and Deane	69,037.30	100,811,717.33
East Hampshire	52,581.28	76,781,814.12
Eastleigh	48,510.23	70,837,063.36
Fareham	44,139.40	64,454,558.85
Gosport	27,056.00	39,508,524.00
Hart	42,313.27	61,787,952.51
Havant	41,898.30	61,181,992.58
New Forest	72,271.70	105,534,749.92
Rushmoor	32,959.11	48,128,540.38
Test Valley	51,968.00	75,886,272.00
Winchester	52,626.87	76,848,386.92

- f) That any early delivery of savings approved in November 2023 will be contributed to the Budget Bridging Reserve rather than Directorate Cost of Change Reserves.
- g) That the Treasurer's report under Section 25 of the Local Government Act 2003 (Appendix 6 of the Cabinet report) be taken into account when the Council determines the budget and precept for 2023/24, including the update set out in paragraph 1.16 of this report.

- h) The Revised Budget for 2022/23 set out in Appendix 1 of the Cabinet report.
- i) The Capital & Investment Strategy for 2023/24 (and the remainder of 2022/23) as set out in Appendix 7 of the Cabinet report.
- j) The Treasury Management Strategy for 2023/24 (and the remainder of 2022/23) as set out in Appendix 8 of the Cabinet report, and the revised Tables 1 and 2 as set out in Annex 2 of this report.
- k) An increase to the allocation targeting higher yields from £250m to £320m (as set out in the Treasury Management Strategy in Appendix 8 of the Cabinet report) to provide extra flexibility given the forecast level of cash balances.
- l) The delegation of authority to the Director of Corporate Operations to manage the County Council's investments and borrowing according to the Treasury Management Strategy Statement as appropriate.

## **B. Capital Programme 2023/24 to 2025/26**

That the County Council approve:

- a) The Capital Programme for 2023/24 and the provisional programmes for 2024/25 and 2025/26 as set out in Appendix 1 of the Cabinet report, including the identified carry forward of resources.
- b) The revised capital programme cash limits for 2022/23.
- c) That the scheme value for the Botley Bypass project within the Universal Services capital programme is increased by £8m from £23.1m to £31.1m to be funded from a combination of local resources (£5.09m) and the corporate capital inflation risk reserve (£2.91m).
- d) That the scheme value for the Stubbington Bypass scheme within the Universal Services capital programme is increased by £2.2m from £42.0m to £44.2m to be funded from a combination of LTP grant (£1.23m) and the corporate capital inflation risk reserve (£0.97m).
- e) That the scheme value for the Uplands Development Infrastructure scheme within the Universal Services Capital programme is increased by £3.837m from £28.489m to £32.326m to be funded from the corporate capital inflation risk reserve.
- f) That the scheme value for the Hiltingbury Junior School SCOLA recladding project is increased by £2.265m from £1.546m to £3.811m to be funded from unallocated SCA grant (£1.765m), Universal Services climate change resources (£0.2m) and Salix grant (£0.3m).

136. **HAMPSHIRE COUNTY COUNCIL PAY STATEMENT FOR FINANCIAL YEAR 2023/24**

The Council considered a report of the Employment in Hampshire County Council (EHCC) Committee, as presented by Councillor Kirsty North in her capacity as Chairman of the EHCC Committee, seeking approval of the County Council's Pay Statement for the financial year 2023/24 as set out in the Report and Appendix A to the Annex.

There were no questions or debate and it was therefore

RESOLVED:

That the County Council approve the Pay Statement for 2023/24 as detailed in the report to the Employment in Hampshire County Council Committee (Annex and Appendix A to this Report), and agrees that EHCC Committee remains the appropriate Committee to agree Chief Officer remuneration for Chief Officers above Grade K, including individual salary offers in respect of any new Chief Officer appointments, any changes to Chief Officer salaries after appointment and any severance packages for Chief Officers leaving the County Council, in accordance with the Pay Statement.

137. **NOTICE OF MOTION**

Councillor Kim Taylor declared a personal interest as someone affected by the change of state pension benefits.

The Council considered the Notice of Motion proposed by Councillor Malcolm Wade and seconded by Councillor Jonathan Glen, submitted in accordance with Standing Order 18.1:

"With reference to the outstanding payment of altered state pension benefits for women born after 1950, this Council requests that the Secretary of State for Work and Pensions arrives at an early solution."

"This Council also requests that fair compensation is made to the surviving spouses and family of the affected beneficiaries who have died during this process."

No amendments were proposed.

During the course of debate the Motion received much support and several Members spoke about how the changes to state pension benefits had affected family members and constituents in the areas they represented.

Speaking in reply to the debate the Leader was pleased at the cross-party support for the Motion.

The Motion was put to the vote and was carried. It was therefore

RESOLVED:

With reference to the outstanding payment of altered state pension benefits for women born after 1950, this Council requests that the Secretary of State for Work and Pensions arrives at an early solution.

This Council also requests that fair compensation is made to the surviving spouses and family of the affected beneficiaries who have died during this process.

**138. HAMPSHIRE AND ISLE OF WIGHT FIRE AND RESCUE AUTHORITY**

a) HIWFRA Questions

The question submitted in accordance with Standing Order 16.3, as published, was responded to by the Chairman of the Hampshire and Isle of Wight Fire and Rescue Authority.

b) HIWFRA Report

There was no report of the Authority on this occasion.

**139. CONSTITUTIONAL ARRANGEMENTS - APPOINTMENTS TO THE HEALTH AND WELLBEING BOARD**

The Council received and noted the report of the Health and Wellbeing Board for Hampshire reporting changes to the membership of the Board taken under delegated authority by the Monitoring Officer, in consultation with the Chairman of the Health and Wellbeing Board.

**140. EXECUTIVE AND COMMITTEE REPORTS**

There were no Executive or Committee reports on this occasion.

**The Meeting closed at 2.40pm.**

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Chairman,

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COUNCIL MEETING, 18 MAY 2023

REPORT OF THE  
**Cabinet**  
PART I

## 1. CONSTITUTIONAL CHANGES

- 1.1 On 18 April Cabinet Considered a Report regarding a reorganisation of the County Council's Select Committees and Advisory Panels which included the creation of a single Select Committee for Universal Services and the realignment of the work of the Buildings, Land and Procurement Panel (BLAPP), to the new Universal Services Select Committee and to the Hampshire 2050, Corporate Services and Resources Committee.
- 1.2 Cabinet also considered recommendations to increase the number of Members on each Select Committee to 16 and to increase the number of substitutes available for each Group for each Select Committee to 4.
- 1.3 Cabinet agreed recommendations to Full Council that one Select Committee should cover Universal Servicers, that BLAPP should be disbanded, that each Select Committee should have 17 Members and that each group should have 4 Substitute Members for each Select Committee.
2. The full report to Cabinet can be found at the following link and is appended to this report at **Appendix 1**:
- [Agenda for Cabinet 18th April 2023](#)

## RECOMMENDATIONS

That the County Council agrees:

- (a) That the Universal Services – Transport and Environment Select Committee, the Universal Services – Countryside and Regulatory Services Select Committee and BLAPP are ceased.
- (b) That a new single Universal Services Select Committee be created, to comprise 17 Members, with Terms of References as set out at Annex 1 of this report.
- (c) That Membership of the Hampshire 2050, Corporate Services and Resources, Children and Young People and Health and Adult Social Care Select Committees be increased so as to comprise 17 Members.

- (d) That the Monitoring Officer be authorised to amend the Constitution to allow for the appointment of 4 Substitute Members per group for Select Committees.
- (e) That the County Council's proportionality table to reviewed to take account of the recommendations set out at Paragraphs (a) to (d) above.

## HAMPSHIRE COUNTY COUNCIL

### Decision Report

<b>Decision Maker:</b>	Cabinet
<b>Date:</b>	18 April 2023
<b>Title:</b>	Constitutional Changes
<b>Report From:</b>	Director of People and Organisation

**Contact name:** David Kelly

**Tel:** 0370 7791283

**Email:** david.kelly@hants.gov.uk

#### Purpose of this Report

1. The purpose of this report is to seek Cabinet's endorsement regarding a reorganisation of the County Council's Select Committees and Advisory Panels which will include the creation of a single Select Committee for Universal Services and the realignment of the work of the Buildings, Land and Procurement Panel (BLAPP), to the new Universal Services Select Committee and to the Hampshire 2050, Corporate Services and Resources Committee.
2. This report also recommends that the present Cabinet Sub-Committee on Economic Growth and Recovery be ceased from the date of this report.

#### Recommendations

3. Cabinet are asked to agree that the present Cabinet Sub-Committee on Economic Growth and Recovery be ceased from the date of this report.

Cabinet are asked to recommend to the County Council:

4. That the Universal Services – Transport and Environment Select Committee, the Universal Services – Countryside and Regulatory Services Select Committee and BLAPP are ceased.
5. That a new single Universal Services Select Committee be created, to comprise 16 Members, with Terms of References as set out at **Annex 1** of this report.

6. That Membership of the Hampshire 2050, Corporate Services and Resources Select Committee be increased so as to comprise 16 Members.
7. That the Monitoring Officer be authorised to amend the Constitution to allow for the appointment of 4 substitute members per group for Select Committees
8. That the County Council's proportionality table to reviewed to take account of the recommendations set out at Paragraphs 4 and 5 above.

### **Executive Summary**

9. On 24 November 2022, following approval of the new Organisational Structure by the Employment in Hampshire County Council Committee and revised allocation by the Leader of Executive Functions, the County Council subsequently approved a revised allocation of Scrutiny Functions. The new Organisational Structure was implemented on 1 January 2023, and this report reviews a number of matters as outlined below consequential upon the new Operating Model.

### **Contextual information**

#### **Select Committee Functions**

10. So far as Scrutiny Functions relating to Universal Services go, there are currently two proportionally constituted Select Committees. These are Universal Services – Transport and Environment and Universal Services – Countryside and Regulatory Services. The Universal Services - Transport, and Environment Select Committee is the lead for budget for Universal Services. Functions currently allocated to the County Council's Select Committees are set out at **Annex 2** for ease of reference.
11. Following implementation of the new Organisational Structure, and the revised Terms of Reference of Scrutiny Functions relating to Universal Services it has become apparent that there is an insufficient work programme so as to justify continuance of two Universal Services Select Committees, bearing in mind also the financial and resource pressures the County Council is facing. It is considered that functions of the Universal Services – Transport, and Environment Select Committee could be combined with the Universal Services - Countryside and Regulatory Services, so as to create a single composite Universal Services Select Committee. It is suggested that a single Select Committee for Universal Services will enable more focused and Co-ordinated scrutiny of the Directorate's functions.
12. In light of the functions of the proposed Universal Services Select Committee, it is suggested that Membership of the Universal Services Select Committee

be 16 Members so as to provide the Member capacity to deal with the anticipated workload of the Committee.

13. Given the increase in size of the Select Committees it is proposed that each political group should be able to appoint up to 4 Substitute Members for each Select Committee to ensure that sufficient Member capacity is always available.

### **BLAPP**

14. As Cabinet will be aware, BLAPP is a proportionally constituted advisory committee of the County Council, advising the Executive Lead Member for Universal Services. BLAPP does not however have any formal decision making powers or Scrutiny functions. It is considered that in light of the new Organisational Structure and to provide both more purchase and a clearer Scrutiny remit that the functions of BLAPP so far as matters relating to Universal Services go, could be included within the Terms of Reference of the proposed new Universal Services Select Committee.
15. It is considered that so far as any strategic land matters go, Scrutiny functions regarding these are already included within the responsibilities of the Hampshire 2050, Corporate Services and Resources Select Committee. Accordingly, it is considered that going forward there is no requirement for a separate BLAPP advisory Committee. Should Cabinet be in favour of this proposal, it is suggested that Membership of the Hampshire 2050, Corporate Services and Resources Select Committee be increased from 14 Members to 16 Members to provide additional Member capacity to deal with the increased workload.

### **Cabinet Sub-Committee on Economic Growth and Recovery**

16. In March 2017 Cabinet approved establishment of a Cabinet Sub-Committee for Economic Growth and Recovery to advise the Leader and Cabinet on the County Council's strategic approach to Economic Development across all relevant Executive Portfolios, to ensure that the County Council's activities achieve the optimum outcomes in terms of supporting the local economy. As a Executive Sub-Committee, membership is consequentially restricted to Members of Cabinet, and it is thus not possible to include within its membership Members other than Cabinet.
17. Going forward, it is considered that the functions of the Cabinet Sub-Committee on Economic Growth and Recovery could equally be undertaken by the Hampshire 2050, Corporate Services and Resources Select Committee, which unlike a Cabinet Sub-Committee is a proportional Committee of the County Council. Accordingly, it is considered that the

Cabinet Sub-Committee on Economic Growth and Recovery is no longer required.

### **Consultation and Equalities**

18. It is considered that this Report will have no adverse impact or cause no disadvantage to groups with protected characteristics.

### **Climate Change Impact Assessment**

19. Hampshire County Council utilises two decision-making tools to assess the carbon emissions and resilience impacts of its projects and decisions. These tools provide a clear, robust, and transparent way of assessing how projects, policies and initiatives contribute towards the County Council's climate change targets of being carbon neutral and resilient to the impacts of a 2°C temperature rise by 2050. This process ensures that climate change considerations are built into everything the Authority does.

The carbon mitigation tool and/or climate change adaptation tool were not applicable because the decision is administrative in nature.

**REQUIRED CORPORATE AND LEGAL INFORMATION:**

**Links to the Strategic Plan**

**This proposal does not link to the Strategic Plan but, nevertheless, requires a decision for the good governance of the County Council.**

**Section 100 D - Local Government Act 1972 - background documents**

**The following documents discuss facts or matters on which this report, or an important part of it, is based and have been relied upon to a material extent in the preparation of this report. (NB: the list excludes published works and any documents which disclose exempt or confidential information as defined in the Act.)**

Document

Location

None

## **EQUALITIES IMPACT ASSESSMENT:**

### **1. Equality Duty**

The County Council has a duty under Section 149 of the Equality Act 2010 ('the Act') to have due regard in the exercise of its functions to the need to:

- Eliminate discrimination, harassment and victimisation and any other conduct prohibited by or under the Act with regard to the protected characteristics as set out in section 4 of the Act (age, disability, gender reassignment, marriage and civil partnership, pregnancy and maternity, race, religion or belief, sex and sexual orientation);
- Advance equality of opportunity between persons who share a relevant protected characteristic within section 149(7) of the Act (age, disability, gender reassignment, pregnancy and maternity, race, religion or belief, sex and sexual orientation) and those who do not share it;
- Foster good relations between persons who share a relevant protected characteristic within section 149(7) of the Act (see above) and persons who do not share it.

Due regard in this context involves having due regard in particular to:

- The need to remove or minimise disadvantages suffered by persons sharing a relevant protected characteristic that are connected to that characteristic;
- Take steps to meet the needs of persons sharing a relevant protected characteristic that are different from the needs of persons who do not share it;
- Encourage persons sharing a relevant protected characteristic to participate in public life or in any other activity in which participation by such persons is disproportionately low.

### **2. Equalities Impact Assessment:**

There are no equality impacts arising from this Report.



# Part 2: Chapter 5

## Scrutiny

### Select (Overview and Scrutiny) Committees

#### 1. Responsibilities for Scrutiny Functions

- 1.1. The following table sets out the allocation of responsibilities within the Select (Overview and Scrutiny) Committees.

Committee	Scope
Hampshire 2050, Corporate Services and Resources	<p>Coordinating Scrutiny:</p> <p>To ensure resources of all scrutiny functions are being effectively targeted.</p> <p>To ensure the outputs and outcomes of Scrutiny are having impact and being evaluated.</p> <p>To create an annual work programme.</p> <p>To identify where each thematic review on the work programme should be considered.</p> <p>To provide an annual report to the County Council outlining the effectiveness, outcomes and learning of the scrutiny function (i.e. Select (Overview and Scrutiny) Committees and overall work programme).</p> <p>To monitor the operation of the provisions relating to call-in and urgency submitting a report to Cabinet if necessary.</p>

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Scrutinising Corporate functions:

Reviewing how policies, services and decisions ensure effective use and management of all resources; how effectively is cross-cutting/corporate policy developed, implemented and performance evaluated and improved.

Economic development; strategic transport; strategic spatial planning; Minerals and waste Policy; Superfast Broadband; Devolution.

Skills; Partnership Working (internal and external).

Rural strategy, rural estate and strategic land; strategic capital planning (all Directorates); strategic asset management.

Climate Change and Environmental Strategy; Flood and coastal erosion risk management; sustainable development.

Cultural Strategy, Cultural Trust, including arts and museums

Developing sustainable communities; supporting diversity and inclusion; community engagement and consultation.

Efficiency; Human Resources; Skills; Procurement; Relevant Financial Management (e.g. budget setting and monitoring final accounts, capital programme, capital receipts); information management (including records management); communications; use of IT; Health and Safety; corporate policy and performance; crime prevention; crime and disorder; Emergency Planning.

Reviewing and scrutinising decisions made, or other actions taken, in connection with the discharge of crime and disorder functions by the authorities responsible for crime and disorder strategies in relation to the County Council's area, and making reports or

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	<p>recommendations with respect to the discharge of those functions.</p> <p>Makings reports or recommendations to the County Council with regard to any matter which is a local crime and disorder matter in relation to a member of the County Council (i.e. a matter concerning crime and disorder which affects all or part of the electoral Division for which the Member is elected or any person who lives or works in that area).</p> <p>Directorates covered;</p> <ul style="list-style-type: none"> <li>- Hampshire 2050</li> <li>- Corporate Operations</li> <li>- People and Organisation</li> <li>- County Council as a corporate entity.</li> <li>- Any other relevant functions in other Directorates</li> </ul>
<p>Children and Young People</p>	<p>Reviewing how the needs and interests of children and young people are met by all Directorates, policies, services and decisions; and how performance is evaluated and improved.</p> <p>To create an annual work programme.</p> <p>To identify where each thematic review on the work programme should be considered.</p> <p>Universal, targeted and specialist services for children and young people: prevention and management of risk; social care; children's and young people's wellbeing; education – supporting and enabling learning for all children and young people; internal and external partnership working re Children and Young People; supporting parents and families; relevant financial management.</p> <p>HC3S, County Supplies and <u>Libraries</u>.</p> <p>Directorates covered:</p>

	<p>- Children's Services</p> <p>- Any other Directorate doing work with or impacting on children or young people.</p>
<p>Health and Adult Social Care</p>	<p>Reviewing how policies, services and decisions support safe, well, independent and continuously developing people (adults and older persons) and Public Health; how they are implemented and how performance is evaluated and improved.</p> <p>To create an annual work programme.</p> <p>To identify where each thematic review on the work programme should be considered.</p> <p>Focus on how the County Council is contributing to delivering the Wellbeing agenda for adults; adult social care; promoting independence and quality of life for older people; healthy and safe families; Public Health: the integration of Health and Care services and relevant financial management.</p> <p>Scrutiny of the provision and operation of health services in Hampshire.</p> <p>Directorates covered:</p> <ul style="list-style-type: none"> <li>- Adults' Health and Care</li> <li>- Any other relevant functions in other Directorates</li> </ul>
<p>Universal Services</p>	<p>Reviewing how policies, services and decisions support a positive and sustainable environment, rural Hampshire, accessibility to services for all and effective management of natural resources; how they are implemented and how performance is evaluated and improved.</p> <p>To create an annual work programme.</p> <p>To identify where each thematic review on the work programme should be considered.</p> <p>Budget for Universal Services</p>

	<p>Passenger transport; operational highways traffic management and transport policy and road safety; road infrastructure.</p> <p>Waste management and recycling.</p> <p>Access; protection of the environment.</p> <p>Country Parks; archives; outdoor activities; County Farms; countryside and rights of way; Regulatory Services, relevant financial management.</p> <p>Property Services, operational assets and operational estate management. The relevant business plans and strategies for the Business Units within the remit of the Director of Universal Services</p> <p>Performance, risk management and health and safety relating to the built estate.</p> <p>Relevant financial management. Directorates covered:</p> <ul style="list-style-type: none"> <li>- Universal Services</li> <li>- Any other relevant functions in other Directorates.</li> </ul>
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## Specific Functions

### 1.2. Policy development and review

Select (Overview and Scrutiny) Committees may:

- 1.2.1. assist the County Council and the Executive, at their request, to develop the budget and policy framework by in-depth analysis of policy issues
- 1.2.2. conduct research in the analysis of policy issues and possible options
- 1.2.3. question members of the Executive or Senior Officers, about their views on issues and proposals affecting their remit

1.2.4. liaise with external organisations as appropriate

### 1.3. **Scrutiny**

Select (Overview and Scrutiny) Committees may:

1.3.1. review and scrutinise Executive decisions

1.3.2. review and scrutinise the County Council's service delivery and performance, performance concerning its policy objectives, performance targets and particular service areas

1.3.3. question members of the Executive or Senior Officers about their decisions and performance; whether compared to service plans and targets, or related to particular decisions, initiatives or projects

1.3.4. make recommendations to the Executive or County Council arising from the scrutiny process

1.3.5. review and scrutinise the performance of other public bodies in the area; invite reports from them by asking them to address the relevant Select Committee

1.3.6. question and gather evidence from people and organisations that can inform the scrutiny process.

### 1.4. **Health Scrutiny Functions of the Health and Adult Social Care Select (Overview and Scrutiny) Committee**

The Health and Adult Social Care Select (Overview and Scrutiny) Committee will have the following additional roles and functions in relation to health matters:

1.4.1. To review and scrutinise any matter relating to the planning, provision and operation of the health service in Hampshire.

1.4.2. To make reports and recommendations to relevant NHS bodies and to relevant health service providers (as defined in the Local Authority (Public Health, Health and Wellbeing Board and Health Scrutiny) Regulations 2013) on any matter that it has reviewed or scrutinised.

1.4.3. To act as consultee to relevant NHS bodies or relevant health service providers on issues of:

- a) Substantial developments of the health service in Hampshire; and

- b) Any proposals to make any substantial variation to the provision of such services.
- 1.4.4. Subject to the approval of the County Council to report contested proposals for major health service changes to the Secretary of State;
- 1.4.5. To scrutinise the social care services provided or commissioned by relevant NHS bodies or relevant health service providers exercising local authority functions under Section 75 of the National Health Service Act 2006;
- 1.4.6. To review or scrutinise health services commissioned or delivered in Hampshire within the framework set out below:
- a) Arrangements made by relevant NHS bodies or relevant health service providers to secure hospital and community health services to the inhabitants of Hampshire;
  - b) The provision of such services to those inhabitants;
  - c) The provision of family health services, personal medical services, personal dental services, pharmacy and NHS ophthalmic services;
  - d) The public health arrangements in Hampshire; e.g. arrangements by the County Council for public health promotion and health improvement (including addressing health inequalities) in Hampshire.
  - e) The planning of health services in Hampshire, including plans setting out a strategy for improving both the health of the local population and the provision of health care to that population; and
  - f) The arrangements made by relevant NHS bodies and relevant health service providers for consulting and involving patients and the public.

## 1.5. **Delegation of Health Scrutiny Functions**

- 1.5.1. The County Council may delegate health scrutiny powers to a joint Scrutiny Committee and appoint Members to that Committee when there is an intention by a relevant NHS body or relevant health service provider to consult on a substantial variation or development to health services that extend beyond Hampshire.
- 1.5.2. The Chief Executive, in consultation with the Chairman of the County Council and the Chairman of the Health and Adult

Social Care Select (Overview and Scrutiny) Committee, may agree to the formation of such a committee, its membership and terms of reference, if there is insufficient time for that decision to be taken by the County Council, subject to the details being submitted for approval to the next meeting of the County Council.

1.5.3. Any joint committee so convened should work to a specific proposal and with clear terms of reference, which would be restricted to consideration of and agreeing a response to the proposal on which the committee had been consulted.

#### **1.6. Petitions**

Select (Overview and Scrutiny) Committees must, when required to do so by a petition organiser, review the adequacy of the steps taken or proposed to be taken in response to a petition.

#### **1.7. Finance**

Select (Overview and Scrutiny) Committees may exercise overall responsibility for any money made available to them.

#### **1.8. Annual Reports**

1.8.1. The Hampshire 2050, Corporate Services and Resources (Overview and Scrutiny) Committee will submit to the County Council as soon as reasonably practicable in each financial year an account of the activities and outcomes of the scrutiny function for the last year and a tentative list of intended scrutiny inquiries for the following year.

1.8.2. The Health and Adult Social Care Select (Overview and Scrutiny) Committee will submit to the County Council as soon as reasonably practicable in each financial year an account of the activities and outcomes of the health scrutiny function for the last year and a tentative list of intended health scrutiny inquiries for the follow year.

#### **1.9. Proceedings of Select (Overview and Scrutiny) Committees**

Select (Overview and Scrutiny) Committees will conduct their proceedings in line with the Overview and Scrutiny Procedure, set out in Part 3, Chapter 3 of this Constitution.



# Part 2: Chapter 5

## Scrutiny

### Select (Overview and Scrutiny) Committees

#### 2. Responsibilities for Scrutiny Functions

- 2.1. The following table sets out the allocation of responsibilities within the Select (Overview and Scrutiny) Committees.

Committee	Scope
Hampshire 2050, Corporate Services and Resources	<p data-bbox="667 1115 986 1151">Coordinating Scrutiny:</p> <p data-bbox="667 1189 1299 1261">To ensure resources of all scrutiny functions are being effectively targeted.</p> <p data-bbox="667 1299 1230 1406">To ensure the outputs and outcomes of Scrutiny are having impact and being evaluated.</p> <p data-bbox="667 1444 1214 1480">To create an annual work programme.</p> <p data-bbox="667 1518 1326 1590">To identify where each thematic review on the work programme should be considered.</p> <p data-bbox="667 1628 1337 1809">To provide an annual report to the County Council outlining the effectiveness, outcomes and learning of the scrutiny function (i.e. Select (Overview and Scrutiny) Committees and overall work programme).</p> <p data-bbox="667 1848 1270 1955">To monitor the operation of the provisions relating to call-in and urgency submitting a report to Cabinet if necessary.</p> <p data-bbox="667 1993 1134 2029">Scrutinising Corporate functions:</p>

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Reviewing how policies, services and decisions ensure effective use and management of all resources; how effectively is cross-cutting/corporate policy developed, implemented and performance evaluated and improved.

Economic development; strategic transport; strategic spatial planning; Minerals and waste Policy; Superfast Broadband; Devolution.

Skills; Partnership Working (internal and external).

Rural strategy, rural estate and strategic land; strategic capital planning (all Directorates); strategic asset management.

Climate Change and Environmental Strategy; Flood and coastal erosion risk management; sustainable development.

Cultural Strategy, Cultural Trust, including arts and museums

Developing sustainable communities; supporting diversity and inclusion; community engagement and consultation.

Efficiency; Human Resources; Skills; Procurement; Relevant Financial Management (e.g. budget setting and monitoring final accounts, capital programme, capital receipts); information management (including records management); communications; use of IT; Health and Safety; corporate policy and performance; crime prevention; crime and disorder; Emergency Planning.

Reviewing and scrutinising decisions made, or other actions taken, in connection with the discharge of crime and disorder functions by the authorities responsible for crime and disorder strategies in relation to the County Council's area, and making reports or recommendations with respect to the discharge of those functions.

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	<p>Makings reports or recommendations to the County Council with regard to any matter which is a local crime and disorder matter in relation to a member of the County Council (i.e. a matter concerning crime and disorder which affects all or part of the electoral Division for which the Member is elected or any person who lives or works in that area).</p> <p>Directorates covered;</p> <ul style="list-style-type: none"> <li>- Hampshire 2050</li> <li>- Corporate Operations</li> <li>- People and Organisation</li> <li>- County Council as a corporate entity.</li> <li>- Any other relevant functions in other Directorates</li> </ul>
<p>Children and Young People</p>	<p>Reviewing how the needs and interests of children and young people are met by all Directorates, policies, services and decisions; and how performance is evaluated and improved.</p> <p>To create an annual work programme.</p> <p>To identify where each thematic review on the work programme should be considered.</p> <p>Universal, targeted and specialist services for children and young people: prevention and management of risk; social care; children’s and young people’s wellbeing; education – supporting and enabling learning for all children and young people; internal and external partnership working re Children and Young People; supporting parents and families; relevant financial management.</p> <p>HC3S, County Supplies and <u>Libraries</u>.</p> <p>Directorates covered:</p> <ul style="list-style-type: none"> <li>- Children’s Services</li> </ul>

	<p>- Any other Directorate doing work with or impacting on children or young people.</p>
<p>Health and Adult Social Care</p>	<p>Reviewing how policies, services and decisions support safe, well, independent and continuously developing people (adults and older persons) and Public Health; how they are implemented and how performance is evaluated and improved.</p> <p>To create an annual work programme.</p> <p>To identify where each thematic review on the work programme should be considered.</p> <p>Focus on how the County Council is contributing to delivering the Wellbeing agenda for adults; adult social care; promoting independence and quality of life for older people; healthy and safe families; Public Health: the integration of Health and Care services and relevant financial management.</p> <p>Scrutiny of the provision and operation of health services in Hampshire.</p> <p>Directorates covered:</p> <ul style="list-style-type: none"> <li>- Adults' Health and Care</li> <li>- Any other relevant functions in other Directorates</li> </ul>
<p>Universal Services- Transport and Environment</p>	<p>Reviewing how policies, services and decisions support a positive and sustainable environment, accessibility to services for all and effective management of natural resources; how they are implemented and how performance is evaluated and improved.</p> <p>To create an annual work programme.</p> <p>To identify where each thematic review on the work programme should be considered.</p> <p>Lead for budget for Universal Services</p>

	<p>Passenger transport; operational highways traffic management and transport policy and road safety; road infrastructure.</p> <p>Waste management and recycling.</p> <p>Access; protection of the environment.</p> <p>Directorates covered:</p> <ul style="list-style-type: none"> <li>- Universal Services</li> <li>- Any other relevant functions in other Directorates.</li> </ul>
<p>Universal Services- Countryside and Regulatory Services</p>	<p>Reviewing how policies, services and decisions support rural Hampshire; how they are implemented and how performance is evaluated and improved.</p> <p>To create an annual work programme.</p> <p>To identify where each thematic review on the work programme should be considered.</p> <p>Country Parks; archives; outdoor activities; County Farms; countryside and rights of way; Regulatory Services, relevant financial management.</p> <p>Property Services, operational assets and operational estate management.</p> <p>Directorates covered:</p> <ul style="list-style-type: none"> <li>- Universal Services</li> <li>- Any other relevant functions in other Directorates.</li> </ul>

## Specific Functions

### 2.2. Policy development and review

Select (Overview and Scrutiny) Committees may:

- 2.2.1. assist the County Council and the Executive, at their request, to develop the budget and policy framework by in-depth analysis

of policy issues

- 2.2.2. conduct research in the analysis of policy issues and possible options
- 2.2.3. question members of the Executive or Senior Officers, about their views on issues and proposals affecting their remit
- 2.2.4. liaise with external organisations as appropriate

### 2.3. **Scrutiny**

Select (Overview and Scrutiny) Committees may:

- 2.3.1. review and scrutinise Executive decisions
- 2.3.2. review and scrutinise the County Council's service delivery and performance, performance concerning its policy objectives, performance targets and particular service areas
- 2.3.3. question members of the Executive or Senior Officers about their decisions and performance; whether compared to service plans and targets, or related to particular decisions, initiatives or projects
- 2.3.4. make recommendations to the Executive or County Council arising from the scrutiny process
- 2.3.5. review and scrutinise the performance of other public bodies in the area; invite reports from them by asking them to address the relevant Select Committee
- 2.3.6. question and gather evidence from people and organisations that can inform the scrutiny process.

### 2.4. **Health Scrutiny Functions of the Health and Adult Social Care Select (Overview and Scrutiny) Committee**

The Health and Adult Social Care Select (Overview and Scrutiny) Committee will have the following additional roles and functions in relation to health matters:

- 2.4.1. To review and scrutinise any matter relating to the planning, provision and operation of the health service in Hampshire.
- 2.4.2. To make reports and recommendations to relevant NHS bodies and to relevant health service providers (as defined in the Local Authority (Public Health, Health and Wellbeing Board and Health Scrutiny) Regulations 2013) on any matter that it has reviewed

or scrutinised.

- 2.4.3. To act as consultee to relevant NHS bodies or relevant health service providers on issues of:
- c) Substantial developments of the health service in Hampshire; and
  - d) Any proposals to make any substantial variation to the provision of such services.
- 2.4.4. Subject to the approval of the County Council to report contested proposals for major health service changes to the Secretary of State;
- 2.4.5. To scrutinise the social care services provided or commissioned by relevant NHS bodies or relevant health service providers exercising local authority functions under Section 75 of the National Health Service Act 2006;
- 2.4.6. To review or scrutinise health services commissioned or delivered in Hampshire within the framework set out below:
- g) Arrangements made by relevant NHS bodies or relevant health service providers to secure hospital and community health services to the inhabitants of Hampshire;
  - h) The provision of such services to those inhabitants;
  - i) The provision of family health services, personal medical services, personal dental services, pharmacy and NHS ophthalmic services;
  - j) The public health arrangements in Hampshire; e.g. arrangements by the County Council for public health promotion and health improvement (including addressing health inequalities) in Hampshire.
  - k) The planning of health services in Hampshire, including plans setting out a strategy for improving both the health of the local population and the provision of health care to that population; and
  - l) The arrangements made by relevant NHS bodies and relevant health service providers for consulting and involving patients and the public.

## **2.5. Delegation of Health Scrutiny Functions**

2.5.1. The County Council may delegate health scrutiny powers to a joint Scrutiny Committee and appoint Members to that Committee when there is an intention by a relevant NHS body or relevant health service provider to consult on a substantial variation or development to health services that extend beyond Hampshire.

2.5.2. The Chief Executive, in consultation with the Chairman of the County Council and the Chairman of the Health and Adult Social Care Select (Overview and Scrutiny) Committee, may agree to the formation of such a committee, its membership and terms of reference, if there is insufficient time for that decision to be taken by the County Council, subject to the details being submitted for approval to the next meeting of the County Council.

2.5.3. Any joint committee so convened should work to a specific proposal and with clear terms of reference, which would be restricted to consideration of and agreeing a response to the proposal on which the committee had been consulted.

## **2.6. Petitions**

Select (Overview and Scrutiny) Committees must, when required to do so by a petition organiser, review the adequacy of the steps taken or proposed to be taken in response to a petition.

## **2.7. Finance**

Select (Overview and Scrutiny) Committees may exercise overall responsibility for any money made available to them.

## **2.8. Annual Reports**

2.8.1. The Hampshire 2050, Corporate Services and Resources (Overview and Scrutiny) Committee will submit to the County Council as soon as reasonably practicable in each financial year an account of the activities and outcomes of the scrutiny function for the last year and a tentative list of intended scrutiny inquiries for the following year.

2.8.2. The Health and Adult Social Care Select (Overview and Scrutiny) Committee will submit to the County Council as soon as reasonably practicable in each financial year an account of the activities and outcomes of the health scrutiny function for the last year and a tentative list of intended health scrutiny inquiries for the follow year.



## 2.9. **Proceedings of Select (Overview and Scrutiny) Committees**

Select (Overview and Scrutiny) Committees will conduct their proceedings in line with the Overview and Scrutiny Procedure, set out in Part 3, Chapter 3 of this Constitution.

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## **Notice of Motion – School Uniform and Free School Meals**

**Proposer: Councillor J Tustain**

**Seconder: Councillor K Taylor**

Full Council notes:

- A cost-of-living crisis is affecting families across Hampshire, with inflation currently running at over 10%. Parents are struggling to afford school uniforms and lunches for their children.
- In 2021 the government passed the Education (Guidance about Cost of School Uniforms) Act and issued Statutory Guidance which mandates schools to “consider the costs of school uniform requirements, minimise branded items, and ensure items are available from suppliers which have evidenced their value for money”.
- Across Hampshire, it is understood that some schools still expect and require pupils to buy branded uniform items, which are often significantly more expensive than unbranded alternatives.
- Across Hampshire County Council, the number of pupils eligible for free school meals has increased from 6.7% to 17.12% in the last four years.
- In 2018, the Conservative government reduced the free school meal annual eligibility income from £16,190 to £7,400.

Full council believes:

- No family should struggle to provide the basics, such as school uniforms and food, for their children.
- There is no justification for school uniform policies that require families to purchase branded items that are significantly more expensive than unbranded alternatives.
- No child should be adversely affected by poverty of their right to a decent education and the opportunity to achieve their potential.

Full council resolves to:

- encourage all Hampshire schools to comply with the Statutory Guidance issued pursuant to the Education (Guidance about Cost of School Uniforms) Act.
- Ask the council leader to write to the Minister of State for Education to review the eligibility criteria for free school meals, including those below the poverty line, defined as 60% of the current median household income of £31,400.
- Ask the council leader to write to Hampshire MPs to lobby the Minister of State for Education and their government on this issue.
- To place on record our thanks to all council services, community organisations and charities involved in supporting families of Hampshire through the cost-of-living crisis and beyond.

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## **Item 12(b) - All Party Notice of Motion – Anti-Racism**

### **Proposers:**

Councillor Prad Bains (Independent), Councillor Arun Mummalaneni (Conservative), Councillor Keith House (Liberal Democrat) and Councillor Kim Taylor (Labour).

### **Seconders:**

Councillor Louise Parker-Jones (Independent), Councillor Juliet Henderson (Conservative), Councillor Adrian Collett (Liberal Democrat) and Councillor Jacky Tustain (Labour).

Racist and discriminatory views have no place in society, but unfortunately, we continue to see incidents of abuse occurring.

Individuals who post or comment racist and or unlawfully discriminatory views need to be held to account, and as Members, we too should all be held to account, ensuring we also promote equality and diversity in all that we do. Failing to do so has the potential to bring not only the individual, but our Authority and all of us into disrepute. We are proud to live in and represent a diverse, inclusive and multi-cultural Hampshire and we stand proudly against discrimination and racism, in any form.

All our Group's remain appalled that the County Council is powerless to address such behaviour from its Members, when not acting in their official capacity as a Member of the County Council.

In any other walk of life, an expression of racism towards another person would undoubtedly be addressed appropriately. Unfortunately, the County Council finds itself in a position whereby it cannot address racist and or unlawfully discriminatory posts by Members when not acting in their official capacity as a Member of the Council, and as it stands, remains unable to address them again in the future.

It is incongruent that Councillors should hold racist and or discriminatory views, whilst simultaneously considering themselves fit and able to represent all of Hampshire's residents, including every person from an ethnic minority and diverse background.

This motion is written to help prevent any future incidents of racism and or unlawful discrimination from occurring from Hampshire County Councillors and importantly, to also ensure that the County Council is fully equipped to suitably deal with any such incident from this point onwards.

Martin Luther-King once said, "Our lives begin to end the day we become silent about things that matter." This is our chance to stand up and speak up, to show Hampshire's residents that we take the issue of racism seriously and to seek to ensure that we are able to address racism and discrimination by Members in all forms, from this point onwards.

We propose that the County Council resolves:

- (a) To request that the Leader of the Council writes to Government to request that the code of conduct legislation is amended, so that when racist and discriminatory remarks are made by a Councillor, in a public forum, their actions should fall within the scope of the Council's Code of Conduct.
- (b) To request that the County Council's Conduct Advisory Panel considers amending the County Council's Arrangements for dealing with complaints against Members to include reference to the Council's ability to invite a Member to resign as part of an action of censure determined by the Council in accordance with those arrangements when a Member is found to have expressed racist and or unlawfully discriminatory beliefs publicly.
- (c) To request that the Leader of the Council creates the position of an Anti-Racism Champion for Hampshire County Council and to appoint a Member to this role prior to the next Council meeting.
- (d) To request that the Executive Member for the portfolio inclusive of inclusion & diversity, ensures that equality, diversity and inclusion training is available for all Members annually.

COUNCIL MEETING, 18 MAY 2023

REPORT OF THE  
**Health and Wellbeing Board**  
PART II

**1. CONSTITUTIONAL ARRANGEMENTS: APPOINTMENTS TO THE HEALTH AND WELLBEING BOARD FOR HAMPSHIRE**

- 1.1. The Health and Wellbeing Board for Hampshire ('HWBB') was established on 18 July 2013 by virtue of the Health and Social Care Act 2012 as a usual committee of the County Council but with more flexibility in terms of formal governance than is normally the case, such as its membership and voting rights.
- 1.2. At the Council meeting on 30 May 2014, authority was given to the Monitoring Officer, in consultation with the Chairman of the Health and Wellbeing Board, to amend the membership and terms of reference of the HWBB to facilitate the effective discharge of its responsibilities and to report back any changes to the next meeting of the County Council.
- 1.3. The following appointments have been made under delegated authority:
  - Siobhain McCurrach as the Healthwatch representative replacing Ann Smith
  - Stuart Ashley as the Director of Children's Services representative replacing Steve Crocker

**Councillor Jan Warwick**  
**Chairman, Health and Wellbeing Board**

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COUNCIL MEETING, 18 May 2023

**REPORT OF THE  
Executive Lead Member for Children's Services  
PART II**

## **1. SHORT BREAK ACTIVITY GRANT**

- 1.1. At their decision day on the 12 January 2023, the Executive Lead Member for Children's Services approved grants to the value of £1,079,000 for Short Breaks. Grants are provided for three main areas (Short Break Activities, Parent Participation & the Exceptions Fund) and these grants comprised of £1,046,000 to the voluntary sector and other organisations in Hampshire for short break activities & £33,000 to Schools for short break activities.
- 1.2. Delegated authority was also provided to the Director of Children's Services to approve future Exceptions Fund grant applications for 2023-2025, in consultation with the Executive Lead Member, up to the total value of £20,000 in each financial year.
- 1.3. Twenty-five providers submitted applications for Short Break Activities grant funding for 2023-2025, totalling £1,782,264.63. Funding was granted to twenty-one providers.

## **2. Childcare Sufficiency Assessment 2022**

- 2.1. The Childcare Sufficiency Assessment 2022 provided an overview of childcare places in April 2022 and provided an action plan for 2023 and beyond, as required by statutory guidance.
- 2.2. In Hampshire, the childcare market has continued to return from lower levels of attendance during the COVID pandemic. The cost of living and rising costs, and difficulties with recruitment and retention of staff have become the major issues moving forwards.
- 2.3. The early years and childcare sector for under-fives continues to offer a good variety of childcare with 99% of provision receiving Good or Outstanding judgements from OFSTED. The county continues to have 99% of children who are 3 & 4 years old access funded early years free entitlements and the county is broadly in line with the national picture. Overall take up for funded vulnerable two-year-olds is 1% below the position for the whole of England position at 71%. This confirms that take up continues to recover from the COVID pandemic.  
The Extended Entitlement (30 hours) uptake shows some growth in Spring 2022 with 9,849 children taking up this offer compared to Spring 2019 (9267).
- 2.4. The number of children accessing extended entitlements has returned to the levels seen prior to the pandemic and of those who also received SEND additional funding for early years education, 66% took up extended entitlement - up from 55% in 2019.

- 2.5. The reporting period of April 2021 to April 2022 highlights a decrease of 772 childcare places in Hampshire overall. Of these places, 451 were offered by childminders and Home Child Carers. There was a reduction of 16 settings (456 places) offering term time only care.
- 2.6. During the previous reporting period the same number of full day care settings opened as closed and in 2022 there has been 2 full day carers open in the period offering 135 places. The net loss of places is lower than 2021 which saw a loss of 1218 and could be an indication that the market is beginning to stabilise following COVID.

### **3. CHILDREN'S SERVICES PROCUREMENT - APPROVAL TO SPEND**

- 3.1. Supporting Families is a nationally funded government programme requiring local authorities to support and track families with multiple identified needs.
- 3.2. Hampshire County Council's Supporting Families Programme received funding totalling £8.65m for the period of 2022 to 2025. This funding is used to support the programme in a variety of ways, including:
- a central Supporting Families team.
  - IT systems for monitoring and recording.
  - Local funding to deliver required outcomes (for example, this could include members of staff, bikes to support attendance at school/college, household goods).
  - Contribution towards other internal teams/projects to support families.
  - Externally commissioned services that this paper is requesting financial approval for.
- 3.3. At their decision day on 15 March 2023, the Executive Lead Member approved the continuation of contracts to enable the extension of an independent family support provision for up to three years in line with the temporary nature of the funding available. This commissioned element of the Supporting Families Programme will engage with providers who can offer a tailored support package, supporting families with multiple and complex needs to build their resilience and avoid escalation to higher levels of support.

Further details can be found at the link(s) below:

[Executive Lead Member for Children's Services - 12 January 2023 Decision Day](#)  
[Executive Lead Member for Children's Services - 21 February 2023 Decision Day](#)  
[Executive Lead Member for Children's Services - 15 March 2023 Decision Day](#)

**COUNCILLOR EDWARD HERON**  
**Executive Lead Member for Children's Services**

COUNCIL MEETING, 18 May 2023

**REPORT OF THE  
Executive Member for Education  
PART II**

**1. Additional Specialist Education Provision for Hampshire**

- 1.1. Hampshire County Council is committed to ensuring that all children can access high-quality education, as near to their family and local community as possible. There is a statutory duty to provide school places for all children, including those who have special educational needs and/or a disability. The Local Authority is obliged to further develop successful provision to meet this demand within the Special Education Needs and Disability (SEND) sector.
- 1.2. At their decision day on 15 March 2023, the Executive Member approved Statutory Public Notices be published for the following:
  - Autism Spectrum Condition resource provision at Guillemont Junior School.
  - The redesignation of resource provision at Morelands Primary School, Waterlooville.
  - The relocation of the resource provision for pupils with a hearing impairment, at Wallisdean Junior School to St Jude's Catholic Primary School, Fareham.
- 1.3. This additional SEND provision will help manage the school place pressures generated by the increase in the number of Education, Health and Care Plans (EHCPs) maintained by the Local Authority. In Dec 2022 there were 14,648 children with EHCPs in Hampshire, an increase of 4.5%.
- 1.4. The proposals agreed by the Executive Member aim to build on good quality Hampshire school provision which meets the needs of children and young people, reducing the Local Authority's dependence upon independent and non-maintained provision and keeping pupils as close to their home community as possible.

Further details can be found at the link(s) below:

[Executive Member for Education - 15 March 2023 Decision Day](#)

**COUNCILLOR STEVE FORSTER  
Executive Member for Education**

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